

Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 CU-04 HA-05 ISO-00 EB-08 CIAE-00

H-01 INR-10 L-03 NSAE-00 OIC-02 OMB-01 PA-01

PM-05 SP-02 SS-15 TRSE-00 DODE-00 ACDA-12 NSCE-00

SSO-00 USIE-00 INRE-00 OES-07 COME-00 /102 W

-----093363 181232Z /20

O R 180909Z FEB 78

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC IMMEDIATE 5275

INFO AMEMBASSY BERLIN

AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY ROME

AMEMBASSY SOFIA

AMEMBASSY WARSAW

USMISSION USNATO

USMISSION USBERLIN

USMISSION GENEVA

USIA WASHDC

USDEL MBFR VIENNA

USCINCEUR

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 1367

DEPT OF STATE FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

GENEVA FOR USDEL HUMAN RIGHTS COMMISSION

E.O. 11652: GDS

TAGS: CSCE, OCON

SUBJECT: BELGRADE CSCE -- DAILY HIGHLIGHTS, FEBRUARY 17

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SUMMARY: FRENCH INTRODUCED THEIR GO-IT-ALONG

"EQUILIBRIUM" DRAFT OF A FINAL DOCUMENT IN PLENARY AND GOT

POLITE BUT RESERVED REACTION FROM SOVIETS WHO IN TURN INTRODUCED

THIRD AND LONGEST TO DATE REVISION OF THEIR OWN DRAFT. LATEST

SOVIET PAPER PICKS UP MORE BASKET TWO MATERIAL AS WELL AS SOME

GENERAL POLITICAL CONCLUSIONS, PRINCIPLES AND MILITARY

LANGUAGE. NEW MATERIAL IS ALL HEAVILY SLANTED THE SOVIETS' WAY, HOWEVER, AND SHOWS NO SIGN OF WILLINGNESS TO COMPROMISE WITH WEST ON OUR ESSENTIALS. NEUTRAL/NON-ALIGNED (NNA) MADE NEW EFFORT TO ENERGIZE NEGOTIATIONS, PUTTING OUT MODIFIED VERSION OF CBMS PORTION OF THEIR PAPER THAT MOVES TOWARD SOVIETS ON IMPLEMENTATION AND SEEKS AN EXPERTS GROUP TO STUDY FOUR SPECIFIC CBM PROPOSALS INCLUDING SOVIET MANEUVER CEILING. WORK PROGRAM QUESTION IS UNRESOLVED. PLENARY WAS ABLE TO AGREE TO ONLY TO CONSIDER IT AGAIN FEBRUARY 20. NATO DRAFTING GROUP POLISHED AND HEADS OF DELEGATION APPROVED COMMON ALLIED DRAFT OF A CONCLUDING DOCUMENT WHICH CAUCUS EXPECTS TO TABLE FEBRUARY 21 TO MARK WESTERN POSITIONS ABOVE BOTH NNA AND FRENCH DRAFTS. END SUMMARY.

1. PLENARY -- TEXT AND ANALYSIS OF THIRD REVISED VERSION OF SOVIET DRAFT CONCLUDING DOCUMENT ARE TRANSMITTED SEPTEL. ALLIED SPEAKERS, INCLUDING AMBASSADOR GOLDBERG, CRITICIZED ITS INSUFFICIENCIES. SOVIET AMBASSADOR VORONTOV RESPONDED BY WARNING THOSE WHO DELIVERED "ULTIMATUMS" THAT HUMAN RIGHTS MUST BE IN CONCLUDING DOCUMENT THAT SOVIETS WOULD NEVER SUBMIT TO "BLACKMAIL AND ULTIMATUMS." ALL HIS WARSAW PACT COLLEAGUES WITH CONSPICUOUS EXCEPTION OF ROMANIAN AMBASSADOR LIPATTI JOINED HIS PLEA FOR QUICK WRAP-UP OF CONFERENCE ON BASIS OF SOVIET TEXT.

2. FRENCH AMBASSADOR RICHER DESCRIBED FRNCH DRAFT AS EFFORT TO FIND REASONABLE EQUILIBRIUM. HE EMPHASIZED IT WAS PUT CONFIDENTIAL

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FORWARD IN COMPROMISE SPIRIT AS RESULT OF PRESIDENT GISCARD'S "CONCERN FOR THE SUCCESS OF OUR MEETING AND FOR THE CONTINUATION OF THE DETENTE PROCESS." SOVIETS MADE NO CRITICISM BUT PROMISED ONLY TO STUDY PROPOSAL "SERIOUSLY" AND TO GIVE SUBSTANTIVE VIEWS WITHIN FEW DAYS. FRENCH DEL TELLS US THEY DO NOT EXPECT TO HAVE SOVIET REACTION UNTIL LATE MONDAY OR TUESDAY. DANISH, CANADIAN AND NORWEGIAN REPS GAVE FRENCH TEXT DISTINCTLY RESERVED REACTION IN PLENARY COMBINING FAINT PRAISE WITH KUDOS FOR NNA PAPER

3. NATO CAUCUS -- CAUCUS DRAFTING GROUP POLISHED DRAFT OF ENVISAGED WESTERN CONCLUDING DOCUMENT CONTAINED IN BELGRADE 1216, AND ALLIED AMBASSADORS GAVE IT THIE APPROVAL IN BRIEF MEETING AFTER PLENARY. WE EXPECT THAT IT WILL BE TABLED AT PLENARY FEBRUARY 21 WITH SUBSTANTIAL ALLIED COSPONSORSHIP. IT IS INTENDED TO MARK OUT COMMON POSITIONS ALLIES HAVE BEEN STRIVING FOR AT BELGRADE AND TO BE BOTH MODERATE IN TONE AND SEVERAL NOTCHES ABOVE NNA AND FRENCH DRAFTS IN KEY AREAS OF HUMAN RIGHTS, HUMAN CONTACTS AND IMPLEMENTATION ASSESSMENT.

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INFO OCT-01 ISO-00 CU-04 HA-05 EB-08 CIAE-00 H-01
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SSO-00 USIE-00 INRE-00 OES-07 COME-00 /102 W
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O R 180909Z FEB 78
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 5276
INFO AMEMBASSY BERLIN
AMEMBASSY BONN
AMEMBASSY BUCHAREST
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4. SCHEDULE -- PRESENT WORK PROGRAM EXPIRED TODAY, AND NNAS
HAVE THUS FAR BEEN UNABLE TO WORK OUT A NEW GRID. SOVIETS
HAVE COME DOWN FROM THEIR ORIGINAL CALL FOR AN AROUND THE CLOCK
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PROGRAM INCLUDING WEEKEND MEETINGS TO WRAP UP ENTIRE CONFERENCE BY

MIDWEEK, BUT THEY STILL SEEK MORE PLENARIES AND DRAFTING GROUP SESSIONS FOR NEXT WEEK THAN ALLIES BELIEVE CAN BE UTILIZED USEFULLY GIVEN PRESENT STATE OF VIRTUAL NON-NEGOTIATION. PLENARY FINALLY DECIDED TO SCHEDULE ITSELF FOR FURTHER MEETING FEBRUARY 20 TO CONTINUE DISCUSSION OF QUESTION. UNLESS AGREEMENT CAN BE REACHED ON A MORE DETAILED PROGRAM, CONFERENCE MAY HAVE TO SETTLE FOR SCHEDULING MEETINGS ONE DAY AT A TIME.

5. DG6-- SOVIETS AND ALLIES PLAYED FAMILIAR REGISTRATION MINUET. SOVIETS INSISTED ON REGISTERING LANGUAGE FROM VARIOUS PARTS OF CONCLUDING DOCUMENT, INCLUDING FACTUAL LANGUAGE THAT HAS BEEN AGREED FOR WEEKS, AND ALLIES REFUSED SAYING NEED WAS FOR REAL NEGOTIATION ON POINTS OF DISAGREEMENT. WARSAW PACT DELS ALSO PUT FORWARD LANGUAGE ON DETENTE AND DECLARATION OF PRINCIPLES THAT HAD BEEN REJECTED IN CONTACT GROUP. SAME LANGUAGE APPEARED LATER IN DAY IN LATEST REVISION OF SOVIET DRAFT CONCLUDING DOCUMENT.

6. BASKET ONE (CBMS) -- YUGOSLAV COORDINATOR AT MINI-CONTACT GROUP MEETING INTRODUCED NEW INFORMAL DRAFT NNA TEXT FOR MILITARY SECTION OF CONCLUDING DOCUMENT. (TEXT AND ANALYSIS SEPTELS). DESCRIBING TEXT AS LESS AMBITIOUS THAN PREVIOUS NNA DRAFT AND DESIGNED TO SHOW SOME FLEXIBILITY TOWARD THOSE WHO WANT NOTHING AT ALL ON CBMS IN CONCLUDING DOCUMENT, HE SAID HE HOPED IT WOULD SERVE AS LEVER TO BREAK NEGOTIATING LOGJAM. NORWEGIAN AMBASSADOR (ALLIED REP) SAID ALLIES WOULD GIVE NEW TEXT CAREFUL CONSIDERATION AND WERE PREPARED TO CONTINUE NEGOTIATIONS IN CBMS AREA, WITH UNDERSTANDING THAT NEW TEXT WOULD NOT BE EXCLUSIVE BASIS. WARSAW PACT REPS TOOK SIMILAR LINE.

7. BASKET TWO -- CONTACT GROUP COMPLETED DRAFTING EXERCISE ON CONFIDENTIAL

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TEXTS CONCERNING TOURISM, MIGRANT LABOR, INCLUSION OF FINAL ACT LANGUAGE IN BILATERAL AGREEMENTS, AND DEVELOPING COUNTRIES, LEAVING EACH SECTION IN BEYANCE. IN CONSIDERING MIGRANT LABOR, CONTACT GROUP WORKED ON BASIS OF TEXTS ENTERED INTO NOTEBOOKS BY DRAFTING BODY. SOVIETS QUESTIONED COMPETENCE OF BASKET TWO GROUP TO DRAFT ANY TEXT ON INCLUSION OF FINAL ACT WORDING IN BILATERAL AGREEMENTS, ADDING THAT REOPENING OF DISCUSSION ON THIS SUBJECT WOULD OPEN "PANDORA'S BOX." DISCUSSION OF TEXTS ON DEVELOPING COUNTRIES WAS ALSO INCONCLUSIVE. ROMANIAN REP INTRODUCED NEW LANGUAGE ALONG LINES OF ROMANIAN PROPOSAL ON THE NEW INTERNATIONAL ECONOMIC ORDER. EXPRESSING DIFFICULTY WITH ROMANIAN TEXT, IRISH AMBASSADOR OFFERED WORDING DRAWN FROM ALLIED DRAFT DOCUMENTS (BELGRADE 1216) WHILE SOVIET REP ARGUED FOR EVEN WEAKER LANGUAGE. GOLDBERG

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TAGS: OCON, CSCE
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